

Message Text

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ACTION IO-14

INFO OCT-01 AF-10 ISO-00 ARA-16 EA-11 EUR-25 NEA-10 RSC-01

CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-10

PA-03 PRS-01 SS-15 USIA-15 EB-11 ACDA-19 MBFR-04

NIC-01 COA-02 SCI-06 SY-10 USSS-00 FAA-00 DOTE-00

AID-20 SCA-01 DRC-01 OMB-01 AEC-11 INT-08 COME-00

GSA-02 TRSE-00 SNM-02 DEAE-00 JUSE-00 /254 W

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R 061130Z SEP 73

FM AMEMBASSY DAR ES SALAAM

TO SECSTATE WASHDC 3931

INFO AMEMBASSY KAMPALA

AMEMBASSY LUSAKA

AMEMBASSY NAIROBI

USMISSION GENEVA

USUN NEW YORK 460

C O N F I D E N T I A L SECTION 1 OF 2 DAR ES SALAAM 3017

GENEVA FOR AMBASSADOR CARTER

E.O. 11652: XGDS (2) DECLAS 12-31-99

TAGS: PFOR, UNGA, TZ

SUBJ: KEY ISSUES AT 28TH UNITED NATIONS GENERAL ASSEMBLY (UNGA)

REF: STATE 163147, 162623, 163695

1. SUMMARY: TANZANIAN POSITION ON ADMISSION TWO KOREAS TO UN
CLOSE TO OURS. ON INTER-RELATED ISSUES OF TERRORISM, HOWEVER,
TANZANIA CONTINUES TO RESIST CONVENTION REQUIRING EXTRADITION
OR PROSECUTION OF OFFENDER, BECAUSE IT BELIEVES IT MUST
HAVE DISCRETION IN PUNISHING POSSIBLE OFFENDERS FROM SOUTHERN
AFRICA. TANZANIA SUPPORTS SERIOUS WDC, BUT OPPOSES WDC IF IT
SIMPLY TO BE PROPAGANDA FORUM FOR USSR. TANZANIA AND OTHER
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SMALL NATIONS WORRY THAT RELAXATION OF US-USSR TENSIONS MAY

ONLY RESULT THEIR EXPLOITATION BY SUPER POWERS. THEREFORE SMALL NATIONS SEEK SOME FORM REPRESENTATION AT DISARMAMENT DISCUSSIONS. TANZANIA REMAINS OPPOSED TO USE NUCLEAR WEAPONS, NAPALM AND OTHER INCENDIARIES. FIRM POSITIONS ON PANOPLY OF MIDDLE EAST AND AFRICAN ISSUES DEPENDENT RESULT DISCUSSIONS/ DECISIONS AT CURRENT NON-ALIGNED CONFERENCE AND LATER DISCUSSIONS AFRICA GROUP AT UNGA. TANZANIA BELIEVES NO FURTHER PURPOSE SERVED BY SEABED MEETINGS AND IS TIME NOW TO MOVE TO SANTIAGO CONFERENCE IN ORDER TO SETTLE MAJOR ISSUES WHICH REQUIRE POLITICAL DECISION. CONFERENCE FOLLOWING SANTIAGO CAN CLEAN UP REMAINING DETAILS AND DRAFT NECESSARY DOCUMENTS. END SUMMARY.

2. IN WHAT HAS BECOME ANNUAL REVIEW, I DISCUSSED SEPTEMBER 5 WITH FON MIN DIRECTOR LEGAL RESEARCH AND INTERNATIONAL DIVISION JOSEPH S. WARIOBA KEY ISSUES EXPECTED TO ARISE AT 28TH UNGA. ISSUES DISCUSSED WERE AS FOLLOWS:

3. KOREA - AFTER OUTLINING OUR VIEW THIS ISSUE (REFTELS), WARIOBA SAID TANZANIA HAD HOPED COMING TOGETHER OF NORTH AND SOUTH KOREA WOULD HAVE PROGRESSED MORE RAPIDLY THAN IT HAS. ACCORDING TO NORTH KOREANS, THEY HOPE TO ESTABLISH FEDERATION OF NORTH AND SOUTH KOREA WHICH WOULD THEREBY PERMIT ADMISSION OF ONE, UNIFIED KOREA TO UN. WARIOBA ADMITTED THIS NOT RPT NOT YET REALITY AND THEREFORE AS PRACTICAL MATTER, IF KOREAS TO ENTER UN AT THISSESSION UNGA, THEY WOULD HAVE TO ENTER SEPARATELY. WARIOBA PLEASED TO LEARN US WOULD ACCEPT ENDING IN PROPER MANNER OF UNCURK. IF US AGREED QUOTE IN PRINCIPLE END QUOTE TO EVENTUAL WITHDRAWAL US TROOPS IN SOUTH KOREA AND CONCOMITANT ENDING OF UNC, POSITION OF US AND TANZANIA WOULD BE COMPLEMENTARY ON THIS ISSUE. REMINDED WARIOBA WHAT HAPPENED LAST TIME US WITHDREW TROOPS FROM SOUTH KOREA, BUT AGREED TO QUERY DEPARTMENT THIS POINT. WOULD APPRECIATE ADVICE, THEREFORE, WHETHER I CAN ADVISE WARIOBA US AGREES IN PRINCIPLE TO EVENTUAL WITHDRAWAL US MILITARY FORCES FROM SOUTH KOREA.

4. CONVENTION ON PROTECTION OF DIPLOMATS AND TERRORISM - AFTER PRESENTATION US VIEWS ON CONVENTION, WARIOBA SAID TANZANIA CONSIDERS CONVENTION, TERRORISM AND EFFORTS TO HALT PLANE HIJACKING AS ONE INTER-RELATED ISSUE. TANZANIA OPPOSES TERRORISM, CONFIDENTIAL

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HIJACKING OF PLANES, AND PERSONAL ATTACKS ON INNOCENT AS WELL AS PROTECTED PERSONS. TANZANIA HAS PASSED LAW WHICH MAKES HIJACKING OF AIRCRAFT A CRIMINAL OFFENSE. IT ALSO SUPPORTS PREVENTIVE MEASURES, E.G. INSPECTION OF BAGS AND PERSONS AT AIRPORTS, TO HALT HIJACKINGS AND, IN FACT, BELIEVES SUCH PREVENTIVE MEASURES MUCH MORE EFFECTIVE THAN ONE OR ANOTHER CONVENTION. WHAT TANZANIA CANNOT ACCEPT, HOWEVER, IS A CONVENTION THAT REQUIRES TANZANIA TO EITHER EXTRADITE OR PROSECUTE AN ALLEGED OFFENDER. FOR EXAMPLE,

IF A BLACK SOUTH AFRICAN WERE TO HIJACK A SOUTH AFRICAN PLANE AND FLY IT TO TANZANIA, THE TANGOV SIMPLY WOULD NOT BE ABLE TO EXTRADITE THE OFFENDER TO SOUTH AFRICA FOR TRIAL OR TO PROSECUTE THE OFFENDER IN TANZANIAN COURTS. WARIOBA SAID TANGOV WOULD TAKE OTHER APPROPRIATE ACTIONS AGAINST SUCH HIJACKERS, BUT DID NOT RPT NOT SPELL OUT WHAT THESE ACTIONS MIGHT BE. WARIOBA DISCUSSED AT LENGTH TANGOV VIEW TERRORISM IS IN LARGE PART MANIFESTATION OF UNBEARABLE FRUSTRATION AMONG CERTAIN GROUPS OF PEOPLE. IF CAUSE OF THIS AGONY NOT ADDRESSED, TERRORISM WILL CONTINUE AND BECOME PERMANENT PART MODERN LIFE. TANZANIA SUPPORTS US EFFORTS TO FIND PRAGMATIC, EFFECTIVE MEASURES CONTROL TERRORISM, BUT BELIEVES PROBLEM CAN ONLY FINALLY BE OVERCOME IF ROOT CAUSES DEALT WITH. FINAL TANZANIA POSITION THESE ISSUES, HOWEVER, DEPENDENT ON DISCUSSIONS/DECISIONS AT NON-ALIGNED CONFERENCE.

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C O N F I D E N T I A L SECTION 2 OF 2 DAR ES SALAAM 3017

C O R R E C T E D C O P Y (PARA. 6., LAST LINE, PENULTIMATE WORD)

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5. WORLD DISARMAMENT CONFERENCE (WDC) - TANZANIA FAVORS MEANINGFUL WORLD DISARMAMENT CONFERENCE, BUT WILL NOT SUPPORT WDC THAT IS MERELY PROPAGANDA FORUM FOR USSR. WELL AWARE US, UK, FRANCE AND PRC OPPOSE WDC AND REASONS FOR OPPOSITION. TANZANIA ALSO APPRECIATES PROGRESS US AND USSR HAVE MADE IN DISARMAMENT TALKS IN OTHER FORUMS, BUT WITH MANY OTHER SMALLER COUNTRIES BELIEVES IT SHOULD BE INVOLVED IN SOME WAY IN AGREEMENTS WHICH AFFECT ITS WELL BEING. SMALL NATIONS BELIEVE THEIR INTERESTS NOT NECESSARILY WELL SERVED IF IN SETTLEMENT US-USSR BILATERAL PROBLEMS US AND USSR AGREE IN PROCESS TO COOPERATE IN DOMINATION OF REST OF WORLD. THEREFORE, SMALL NATIONS WANT CONFIDENTIAL

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PARTICIPATION IN SOME WAY IN DISARMAMENT TALKS. SERIOUS WDC APPEARS ONE REASONABLE WAY.

6. NON-USE OF FORCE (NUF) - TANZANIA WOULD LIKE TO SEE DESTRUCTION OF NUCLEAR WEAPON STOCKPILES. IF THAT NOT POSSIBLE YET FOR VARIETY OF REASONS, THEN WOULD LIKE WORLD AGREEMENT TO BAN USE SUCH WEAPONS AS THREAT TO EXISTENCE OF MANKIND ON EARTH. IN TANZANIAN VIEW US-USSR AGREEMENT ON PREVENTION OF NUCLEAR WAR DOES NOT MEET NEED OF OUT-IN-OUT BAN ON USE NUCLEAR WEAPONS AND AGREEMENT IS ALSO SUBJECT TO CRITICISM OUTLINED PARA FIVE ABOVE.

7. NAPALM AND OTHER INCENDARIES - I DID NOT GET TO FIRST BASE ON THIS ISSUE. WARIOBA EXPRESSED DEEP SEATED ANTAGONISM TO USE THESE WEAPONS, SAID TANZANIA DOES NOT RPT NOT CONSIDER THEM CONVENTIONAL, AND NOTED TANZANIAN OPPOSITION LONG STANDING AND WELL KNOWN.

8. MIDDLE EAST - WARIOBA SAID PRESIDENT NYERERE TOLD UN SEC GEN WALDHEIM WHEN HE LAST IN DAR ES SALAAM THAT TANZANIA BELIEVES IF MIDDLE EAST NOT SETTLED SOON, IT WOULD BECOME PERMANENT PROBLEM. TANZANIANS NOW ARE BEGINNING TO BELIEVE MIDDLE EAST IS INDEED TO BE A PERMANENT PROBLEM. TANZANIAN POSITION ON THIS ISSUE DEPENDENT ON RESULTS NON-ALIGNED CONFERENCE.

9. AFRICAN ISSUES - TANZANIA FEELS AS STRONGLY AS EVER ABOUT US IMPORT OF CHROME (PARA 7, DAR 2628, 9-15-72). FIRM POSITION OTHER ISSUES DEPENDENT IN PART ON DISCUSSIONS WITHIN AFRICAN GROUP AT UNGA.

10. HUMAN RIGHTS - WARIOBA AGREED DISCUSSION HUMAN RIGHTS SHOULD BE BROADENED FROM NARROW EMPHASIS ON RACE TO FREEDOM OF MOVEMENT, EXPRESSION AND RELIGION.

11. FINANCIAL PROBLEMS - WARIOBA SAID HE HAD HEARD THERE IS

SOME DISGRUNTLEMENT AMONG UN MEMBERS AND STAFF BECAUSE OF RECENT FOREIGN EXCHANGE LOSSES AS RESULT DEVALUATION OF US DOLLARS. TANZANIA NO POSITION, HOWEVER, ON US DOLLAR AS UN CURRENCY OF ACCOUNT.

12. ECONSOC, ECOSOC EXPANSION, AND SCIENCE AND TECHNOLOGY - WARIOBA LISTENED TO MY REVIEW THESE ISSUES BUT MADE NO SUBSTANTIAL RESPONSE.
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TIVE RESPONSE.

13. REGIONAL COMMISSION FOR WEST AFRICA - WARIOBA SAID THIS PROBLEM INTEGRAL PART OF MIDDLE EAST PROBLEM. TANZANIAN POSITION DEPENDENT RESULT NON-ALIGNED CONFERENCE.

14. SAHELIAN ZONE DROUGHT - WARIOBA SAID TANGOV AWARE OF AND APPRECIATIVE TO US FOR ITS PROMPT HELP. TANZANIA WOULD SUPPORT US EFFORTS ON THIS ISSUE AT UNGA.

15. LAW OF SEA - ONLY SIGNIFICANT CHANGE SINCE OUR LAST DISCUSSION THIS ISSUE (MEMCON 6-20-73) WAS TANZANIAN DECISION TO EXTEND ITS TERRITORIAL SEA TO FIFTY MILES. WARIOBA SAID HE RESISTED TANGOV DECISION ON THIS MATTER BUT FINALLY REQUIRED TO YIELD. (HE DID NOT SAY WHERE PRESSURE FOR EXTENSION COMING FROM WITHIN TANGOV.) WARIOBA SAID HE HAS FOLLOWED CLOSELY LOS MATTERS FOR NUMBER OF YEARS. IN BEGINNING SEABED MEETINGS WERE EDUCATIVE PROCESS FOR SMALLER COUNTRIES. THEY HAVE NOW GONE ON FOR SO LONG, HOWEVER, THAT SEABED MEETINGS THEMSELVES ARE BECOMING DISRUPTIVE FACTOR. NEED NOW IS TO MOVE AS RAPIDLY POSSIBLE TO SANTIAGO CONFERENCE WHERE LARGER POLITICAL ISSUES CAN BE DECIDED IN OVERALL TERMS. THESE POLITICAL ISSUES ARE WIDTH OF TERRITORIAL SEA, WIDTH OF ECONOMIC ZONE, TRANSIT OF STRAITS AND RULES GOVERNING EXPLOITATION OF FISH AND MINERALS. IN ASIDE WARIOBA SAID IF OTHER COUNTRIES AT CONFERENCE AGREED, FOR EXAMPLE, TO LESSER TERRITORIAL SEA THAN 50 MILES, TANGOV WOULD GO ALONG AND SIMPLY AMEND ITS LAW, AGAIN, ON WIDTH OF TERRITORIAL SEA. NECESSARY AT 28TH UNGA TO AGREE A) TO HOLD CONFERENCE AT SANTIAGO AND B) TO HOLD IT SOON, IN APRIL-MAY 1974. WHILE ALL DETAILS MAY NOT BE READY FOR CONFERENCE, IT IS BETTER TO GO AHEAD WITH SANTIAGO CONFERENCE WITH RECOGNITION THAT ANOTHER CONFERENCE AFTER SANTIAGO WILL BE NECESSARY TO TIE DOWN NUMEROUS LOOSE ENDS AND TO DRAFT NECESSARY DOCUMENTS.

16. CONTRIBUTIONS TO UNITED NATIONS FUND FOR DRUG ABUSE CONTROL (UNFDAC) - TOLD WARIOBA OF US\$ FOUR MILLION DOLLAR CONTRIBUTION TO UNFDAC JULY 9 AND OF PRESIDENT NIXON'S STATEMENT EMPHASIZING US SUPPORT OF UNFDAC (STATE 142639). WARIOBA SAID TANZANIA APPLAUDS US SUPPORT UNFDAC AND WOULD SUPPORT WITHIN ITS CAPABILITY. TANZANIA IS ALSO TAKING MEASURES WITHIN COUNTRY TO CONTROL DRUG USE.

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